

## Message Text

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44

ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-09 H-02 INR-10 L-03 NSAE-00

NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12 NEA-10

GAC-01 TRSE-00 MBFR-03 SAJ-01 CU-04 ACDA-19 IO-12

OIC-04 RSR-01 /147 W

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R 171020 Z MAY 73

FM AMEMBASSY HELSINKI

TO SECSTATE WAEHDC 6124

INFO ALL CSCE CAPITALS 240

USMISSION BERLIN

SECDEF WASHDC

C O N F I D E N T I A L HELSINKI 1299

E. O. 11652: GDS

TAGS: PFOR

SUBJ: CSCE: HUMAN CONTACTS ISSUE -- MAY 15-16

REF: NATO 2392

BEGIN SUMMARY : THORNY ISSUE OF REFERENCE TO PRINCIPLES IN HUMAN CONTACTS MANDATE INTRODUCTION HAS BEEN REFERRED TO INFORMAL DRAFTING GROUP, WHERE USSR SEEMS TO BE INCHING TOWARD COMPROMISE BASED ON GENERAL REFERENCE TO UN CHARTER. MEANWHILE, WORKING GROUP HAS MOVED TO DISCUSSION OF BODY OF MANDATE. SOVIET REP ( ZORIN) HAS DECLARED GENERAL READINESS TO ACCEPT SPANISH DRAFT ON SUBSECTION CONCERNING HUMAN CONTACTS ( HELSINKI 1117) SUBJECT TO ACCEPTABLE SOLUTION OF PRINCIPLES ISSUE IN INTRODUCTION, AND HAS URGED WESTERN COUNTRIES TO INDICATE THEIR ACCEPTANCE OF THIS SUBSECTION IN SUBSTANCE IN ORDER FACILITATE PROGRESS ON INTRODUCTION. NATO CAUCUS HAS REACHED CONSENSUS TO USE SPANISH DRAFT AS BASIS FOR DISCUSSION, SUBJECT TO CERTAIN AMENDMENTS. END SUMMARY.

1. AT SUGGESTION OF YUGOSLAV CHAIRMAN, WORKING GROUP ON BASKET  
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III ON MAY 15 AGREED IN EFFECT TO PUT PRINCIPLES DISPUTE ON ICE BY ASSIGNING IT TO " SMALL DRAFTING GROUP". UNSTATEDHOPE OF MOST DELEGATIONS WAS THAT THIS WOULD ALLOW COMPROMISE TO EMERGE ALONG LINES HINTED BY SOVIETS PRIVATELY AND IN MAY 14 WORKING GROUP, I. E., REFERENCE TO UN CHARTER ALONE.

2. SOVIETS WERE INFORMED ON MAY 15 BY BELGIUM THAT EC POLITICAL DIRECTORS HAD DECLARED REFERENCE TO NON- INTERFERENCE PRINCIPLE UNACCEPTABLE ( REFTEL).

3. SMALL DRAFTING GROUP, WHICH BEGAN WORK FOLLOWING MAY 15 WORK-ING GROUP, WAS WELL ATTENDED, BUT NO WARSAW PACT COUNTRY SPOKE. WHEN IT RESUMED IN MORNING OF MAY 16, USSR ( ZORIN) ASKED SEVERAL QUESTIONS OF SWEDISH REP CONCERNING UN CHARTER PORTION OF SWEDISH DRAFT REFERENCE TO PRINCIPLES, PERHAPS LAYING GROUNDWORK FOR SOV- IET ACCEPTANCE OF GENERAL REFERENCE TO UN CHARTER AS SUBSTITUTE FOR SPECIFIC MENTION OF PRINCIPLES OF SOVEREIGNTY AND NON- INTER- FERENCE. HOWEVER, ZORIN REFRAINED FROM COMMITTING HIMSELF IN ANY WAY TO SUCH A SOLUTION AND BULGARIAN REP MUDDIED THE WATER BY RE- HEARSING ARGUMENTS FOR SPECIFIC MENTION OF NON- INTERFERENCE.

4. MEANWHILE, WORKING GROUP MOVED ON TO SUBSECTION OF MANDATE DEALING WITH HUMAN CONTACTS, ALTHOUGH SOVIETS INITIALLY TRIED HARD TO TAKE UP " EASIER" SECTION ON CULTURAL EXCHANGE FIRST. TAK- ING THE BIT IN HIS DENTURES, ZORIN STATED SOVIET ACCEPTANCE OF SPANISH DRAFT ( HELSINKI 1117), SUBJECT TO POSSIBLE MODIFICATION OF SECOND SENTENCE, DEPENDING ON OUTCOME OF BATTLE OVER PRINCIPLES IN INTRODUCTION TO WHOLE MANDATE, AND TO MINOR DRAFTING CHANGES ELSEWHERE. HE SPECIFICALLY REJECTED DANISH LANGUAGE CALLING FOR " PROCEDURES" TO BE WORKED OUT IN PHASE II, AND HE INSISTED THAT THERE BE NO EFFORT TO ENCOMPASS FREER MOVEMENT WITHIN COUNTRIES ( AS OPPOSED TO BETWEEN COUNTRIES).

5. HE IMPLIED, AND IN CORRIDORS STATED STRONGLY, THAT WESTERN COUNTRIES SHOULD NOT ENGAGE IN LABORIOUS EFFORT TO CONVERT SPAN- ISH DRAFT INTO DANISH DRAFT BY ANOTHER NAME, BUT SHOULD INDICATE ASSENT TO SUBSTANCE OF SPANISH PROPOSAL. THIS, HE ASSERTED, WOULD ASSIST IN FINDING COMPROMISE FOR UNRESOLVED PROBLEM OF PRINCIP- LES IN INTRODUCTION. HE ASSURED WESTERN DELS THERE WOULD BE " NO DIFFICULTY" IN AGREEING ON OTHER TWO SUBSECTIONS OF MANDATE -- CULTURAL EXCHANGE AND INFORMATION.

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6. NATO CAUCUS AFTER MAY 16 WORKING GROUP, AT URGING OF U. S. AND DENMARK, DECIDED TO AGREE TO TAKE SPANISH TEXT AS BASIS FOR WORK, DESPITE RELUCTANCE OF ITALIANS, DUTCH AND OTHERS. GERMANS MAY TABLE AMENDED LANGUAGE ON FAMILY REUNIFICATION. UK AND OTHERS, UNDER GUIDANCE FROM EC POLITICAL DIRECTORS, WILL SEEK TO BROADEN FREER MOVEMENT TO INCLUDE TRAVEL " WITHIN" COUNTRIES AS WELL AS

" BETWEEN" COUNTRIES ( ALTHOUGH ZORIN HAS ALREADY SPOKEN AGAINST THIS POINT).

7. AS REGARDS FUTURE WORK ON INTRODUCTION, NATO AND EC GROUPINGS ARE PREPARED TO ACCEPT ANY REASONABLE COMPROMISE OMITTING PRINCIPLE OF NON- INTERFERENCE. UK AND FRG BELIEVE ON BASIS OF CONVERSATIONS WITH WARSAW PACT REPS THAT SOVIET DECISION ON THIS ISSUE PROBABLY REQUIRES POLITBORO DECISION.

WHITE

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NMAFVVZCZ

\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Copy:** SINGLE  
**Draft Date:** 17 MAY 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
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**Original Handling Restrictions:** n/a  
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**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 73 NATO 2392  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** golinofr  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 17 AUG 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <17-Aug-2001 by martinml>; APPROVED <09-Nov-2001 by golinofr>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
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**TAGS:** PFOR, n/a  
**To:** ALL CSCE CAPITALS 240  
BERLIN  
EUR  
SEC STATE  
STATE  
WASHDC  
**Type:** TE

**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005